



Project Managed Change Program

JABATAN KERJA RAYA Malaysia

GENERIC RISKS IN JKR PROJECT

Cawangan Pengurusan Projek Kompleks (PROKOM) Ibu Pejabat JKR Malaysia

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PREFACE

Risk management in JKR has gained recognition by the department as one of the management tools to assist the project manager improves project delivery. The increasing number of uncertainties particularly in complex projects or projects of high profile has led to the possibility of real project risks eventuating that may jeorpadise the achievement of project objectives set by the department. As such, the department has realised the need to develop risk management plans for all projects. The documentation of typical project risks would provide first hand guidance to all project managers in JKR in their effort to develop the Risk Management Plan for their projects.

This document is a compilation of project risks for two types of JKR Projects i.e. Conventional Projects and Design and Build (D&B) Projects. They form typically, the "Generic JKR Project Risks" and are particularly referred to projects undertaken by JKR only.

The main purpose of this document is to facilitate JKR project managers in identifying and managing risks. The list however is not exhaustive and should be revised to include additional risks identified at a later date.

It is hoped that this document will strive to instil greater interest and commitment to all project managers and their associates to practice risk management for all projects.

For any suggestions or feedback please feel free to contact :

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JKR PROKOM

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LIST OF ABBREVIATIONS

KPKR	-	Ketua Pengarah Kerja Raya
TKPKR	-	Timbalan Ketua Pengarah Kerja Raya
CKUB	-	Cawangan Kontrak & Ukur Bahan
СРК	-	Cawangan Pengurusan Korporat
IMS	-	Integrated Management System
SBU	-	Strategic Business Unit
PD	-	Project Director
SO	-	Superintendent Officer
PM	-	Project Manager
HOPT	-	Head of Planning Team
HODT	-	Head of Design Team
UTM	-	Unit Teknologi Maklumat
SPK	-	Sistem Pengurusan Kualiti



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1. BACKGROUND

"There are always risks associated with projects".

Based on this statement, JKR has embarked on a journey of change to bring about improvements to project delivery through the implementation of RISK MANAGEMENT. The current risk management processes require workshops to be held to identify, analyse and design risk treatments. This is particularly relevant to complex projects or high profile projects. For other projects, risk workshops can be costly and consume plenty of time. For that reason, the department has expressed the need to document typical project risks to assist the project managers in developing the risk management plan (RMP) for any typical project. The list would also provide a first hand tool in identifying project risks.

To realise this inspiration by top management, PROKOM has adopted the approriate strategy. The typical project risk register would be the outcome from risks workshops participated by senior JKR officers with many years of project management experience. They would contribute the relevant input to project risks pertinent to JKR projects in all the five project phases. Two workshops would be held, one session to identify and analyse projects procured in the conventional method and the other session for design and build projects.

The workshops were successfully carried out on December 10-11 and December 12-13, 2007 at Pearl International Hotel, Jalan Kelang Lama, Kuala Lumpur.

Originally the workshop participants were selected among senior JKR officers of J54 grades. But due to unavailability of selected senior officers, officers of lower grades were substituted.

The list of participants for the workshops is as per Appendix E.



2. SUMMARY OF RISKS IN JKR PROJECT

The total risks identified for Conventional projects and D&B projects were 106 and 121 respectively. Out of that, only 24 risks were analysed for Conventional projects and 26 risks for D&B projects due to time constraint. Details of the workshop outcome are portrayed in the table below:

PHASE	RISKS IDENTIFIED	RISKS ANALYSED
PLANNING	19	6
DESIGN	26	6
PROCUREMENT	11	4
CONSTRUCTION	32	5
HANDOVER	18	3
TOTAL	106	24

Table 1: Results from first session (Conventional Project Risks)

Table 2: Results from second se	ession (Design &	Build Project Risks)
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PHASE	RISKS IDENTIFIED	RISKS ANALYSED
PLANNING	40	2
PROCUREMENT	16	5
DESIGN	19	5
CONSTRUCTION	29	6
HANDOVER	11	8
TOTAL	115	26

All risks analysed with proposed risk treatments are listed in Appendix A (conventional projects) and Appendix B (design & build projects). The entries in the "responsible party" and "action date" columns are merely proposals and it is up to the project manager to adopt in part or in whole. Variations may be required to suit the perspectives of the project.



All other risks which were identified but not analysed have been listed in Appendix C (conventional projects) and Appendix D (design & build projects). These can be used to speed up the risk identification process or complement the risk register in Conventional and D&B Projects.







APPENDIX A

JKR PROJECT RISKS COMPLETE WITH PROPOSED TREATMENTS FOR CONVENTIONAL PROJECTS





RISK REGISTER FOR CONVENTIONAL PROJECTS

A. Planning & Local Authorities Risks

Risk No.	Risk Event	Risk Category		Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
1.	There is a risk that if the brief is not clear, the scope cannot be finalized leading to delaying in commencement of the whole design.	Scope	0	Provide senior competent personnel in planning (cader post) with the client.	Pengarah CPK	Before Starting Design works
			0	Client should invite JKR and end user to participate during project inception.	Client Ministry / department	Before end of planning stage
2.	There is a risk that problem in internal communication within JKR will lead to the	Communicati ons	0	Define and document roles and responsibilities.	Pengarah IMS	ТВА
	poor coordination causing delay in the planning process.		0	Increase frequency of soft skill course	Pengarah CPK	ТВА
		2	0	Have more dialogue between all the disciplines in P&P level (A special committee must be set up to look into this matter)	Pengarah IMS	ТВА
			0	Establish corporate communication plan.	Pengarah IMS	ТВА
3.	There is a risk that if land acquisition is not resolved in advance then it will eventually delay the overall scheduling of the project.	Technical	0	Identify pre-development areas (corridor) in advance so proper land acquisition can be done earlier.		2 years before project
			0	Initiate and monitor land acquisition 2 years before project implementation	Pengarah SBU/ Pengarah	implementati on
			0	Increase frequency meeting with Land Office) Negeri	monthly



Risk No.	Risk Event	Risk Category	Probable Treatment Measures Probable Responsible	
			and constant monitoring.	
4.	There is a risk that lack of integrated utility planning by utility agencies will cause problem in implementation of the project	Technical	Establish integrated infrastructure plan to incorporate utilities planning from relevant utility agencies.	
	and maintenance management of facilities.		Establish a one stop center to deal with the all utilities agency Pengarah Ne	
5.	There is a risk that change in client priority/scope will lead to scope not being able to finalise and wastage of resources	Scope	Appoint experienced competent personnel Pengarah CP as cader post to the client agencies to assists in planning	K Immediate
	(manpower, time, money) and impacting on planning schedule	ting on	Impose compulsory participation of JKR KPKR during project inception.	Immediate
			Client should have feedback from end user. Client (Customer focus).	Immediate
6.	There is a risk that insufficient project ceiling cost leads to problem in complying to full project scope during planning stage.	Financial	Appoint experienced competent personnel Pengarah CP as cader post to the client agencies to assists in planning.	K Immediate
			Impose compulsory participation of JKR Pengarah Ca during project inception	w. Immediate
			Review project scope with client within the approved project ceiling cost.	w. Immediate



B. Design Risks

Risk No.	Risk Event	Risk Category		Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
7.	There is a risk that incomplete project brief will cause difficulty in translating the brief,	Scope	0	Apply Partnering concept during the stage of determining the Client's needs.	HOPT/ PM	
	and delaying the design production and possibly not fully meeting the client needs.		0	To design standardized format for JKR project briefs incorporating treasury format for clients.	Special Task Force	
			0	To use standardized format for JKR project briefs incorporating treasury format for clients.	HOPT/Designers	
			0	To use standard checklist for project brief before detailed design.	HOPT/Designers	
			0	Request client to endorse the final project briefs before detailed design.	HOPT/Client	
		\frown	0	Assign trained and experienced personnel to prepare and review project brief.	Program Manager/HOPT	
8.	There is a risk that lack of communication between designers will cause incomplete	Communicati ons	0	Design and use guidelines on the process of verification and validation	PM/HOPT/HODT	
	information dissemination resulting in insufficient / inappropriate / discrepancy in design		0	Design and use communication plan for project manager and team members.	PM/HOPT/HODT	
			0	Apply partnering concept to enhance team building.	PM/HOPT/HODT	
			0	Apply 3D modeling software for designed	PM/HOPT/HODT	



Risk No.	Risk Event	Risk Category		Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
			0	drawing including services. Implement online document drawing management system (editing, retrieving, tagging and color coding) from the electronic library for standardized detailed drawing	PM/HOPT/HODT	
9.	There is a risk that change of scope from client will cause difficulty in translating the new Scope resulting in design is not fully meeting client's needs and delay in design schedule.	Scope	0	Apply Partnering concept during the stage of determining the Client's needs. To design standardized format for JKR project briefs incorporating treasury format for client briefs.	PM/HOPT Special Task Force	
			0	To use standardized format for JKR project briefs incorporating treasury format for client briefs.	HOPT/Designers	
			0	To design and use standard checklist for project briefs	HOPT/Designers	
			0	Request client to endorse the final project briefs.	HOPT/Client	
			0	Assign trained and experienced personnel to prepare and review project brief.	PM/HOPT	
			0	Conduct a few workshops to determine and finalize project scope.	PM/HOPT	
10.	There is a risk that design may not be optimized due to incompetent consultants	Communicati ons	0	Use rating & evaluation system of consultant performance – accreditation (training by JKR	HOPT/HODT/PM	



Risk No.	Risk Event	Risk Category		Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
	leading to rework in design resulting in higher project cost and delay to project schedule.			or experienced consultant) and involvement of Professional Bodies such as LAM, LJM etc.		
			0	Introduce third party checker (if necessary)		
11.	There is a risk that delay in design will lead to delay in preparing tender documents	schedule	0	Organize competency based training for JKR designer	СРК	
	impacting on the tender schedule.		0	Apply specialization approach in design.	HODT	
			0	Organize regular coordination meetings to monitor progress of design.	HOPT	
			0	Fill up all vacant posts in design office.	СРК	
			0	Outsource designer.	СРК	
			0	Acquire latest technology and facilities.	СРК	
			0	Coordinate with relevant authorities.	HOPT	
		\sum	0	Set time limit for final design and proper PR to client.	HOPT / HODT	
12.	There is a risk that design may be delayed due to lack of manpower, namely designers	5	0	Leverage on ICT from design to production drawing.	PM/ HOPT/HODT	
	and support staffs, resulting in delay to project schedule.		0	Implement online document drawing management system (editing, retrieving, tagging and color coding) from the electronic library for standardized detailed drawing		



Risk No.	Risk Event	Risk Category	Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
			 Improve effectiveness and competency through training to optimize manpower 		

C. Procurement Risks

Risk No.	Risk Event	Risk Category		Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
13.	There is a risk that delay in calling tender due to incomplete tender document, checking process, frequent client request	Schedule	0	Submit early necessary application to Local Authorities. Establish good PR with client.	HODT	Before detail design
	etc. will result in not meeting tender schedule leading to delay in project implementation.	2	0	Implement partnering with stakeholders. Apply Advanced Scheduling Technique (CPM).	HOPT/HODT HOPT	
14.	There is a risk that drawings, technical specification and BQ not properly documented resulting in ambiguous tender document causing problems in contract administration during construction.	Contractual	0 0 0	Provide competency based training for QS officer. Review full document before tender. Review specification regularly every 2 years. Define time frame based on project categorization.	CPK HOPT/HODT/CKUB Technical committees HOPT	



Risk No.	Risk Event	Risk Category		Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
			0	Plan properly in setting date for tender.	НОРТ	
15.	There is a risk that insufficient information on project data leading to inaccurate cost	Financial	0	Provide competency based training for JKR officer	СРК	
	estimate and causing project cost overrun.		0	Establish communication plan with relevant parties to obtain required information on project	HOPT/PM	
			0	Establish and update material cost database.	CKUB	
			0	Provide training in 'Cost Product Breakdown Structure'.	СРК	
			0	Verify drawings, BQ and Specification.	CKUB	
16.	There is a risk that interference from	Organisation	0	Set a guideline on contractor's performance.	СКИВ	
	political or individuals lead to selection of successful tenderer not based on recommendation / merit and would cause	al	0	Advise Tender Committee selection based on contractor's performance.	СКИВ	
	possible difficulties in project implementations.					



D. Constructions Risks

Risk No.	Risk Event	Risk Category		Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
17.	There is a risk that delay in possession of site would cause the contractor not being able to start work resulting in delay to project completion and cost overrun.	Schedule	0 0 0	Set early meeting with approving agencies before TMT (site possession) for better coordination. Brief to relevant parties during pre- construction meeting. Give clear instructions to successful contractor on documentation required	PM /HODT PM PM	2 weeks from date of LA
18.	There is a risk that lack of resources (material, manpower, machinery and money) could severely affect contractor's performance (progress, quality and cost), ultimately leading to project delay.	Other resources	0 0 0	Set policy to encourage usage of IBS Incorporate new techniques on labour intensive activities. Update specifications to keep up with market/ suppliers Apply stringent control on planning & scheduling by using CPM to incorporate resources planning.	KPKR HOPT CKUB PM	
19.	There is a risk that changes in scope would result in changes in design that would result in cost overrun and project delay.	Technical	0	Present details to client the impact of scope changes would affect time and cost project and get his agreement to that effect. Do detail site investigation	HODT	



Risk No.	Risk Event	Risk Category	Probable Treatment Measures Probable Responsible Party	Indicative Action Date
20.	There is a risk that incompetence of JKR's project team could lead to shoddy work/ rework, poor communications resulting in project delay & cost overrun.	Organisation al	 Provide structured training for JKR officers JKR Allocate right person for the right job CPK Clearly define Function Chart (Roles & PM Responsibility) Clearly define line of communication (communication plan) Use of latest communication tools / gadget. 	
21.	There is a risk that shortage of materials could lead to instability of material prices, thereby affecting the project schedule, ultimately causing project delay & cost overrun.	Financial	 Set policy to encourage usage of IBS Encourage contractor to source materials from more suppliers Forecast materials usage (industry guide) Propose additional list of materials to be considered allowing for fluctuation in prices and to be passed to Treasury for approval – Treasury Policy KPKR PM / Contractor CKUB 	



E. Handover Risks

Risk No.	Risk Event	Risk Category		Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
22.	There is a risk that if quality of work is not up to mark, then Client will refuse to accept the Project	Quality	0	To ensure the right choice of contractor for the right job. Share & update database of contractors performance record between JKR & other relevant agencies (PKK, CIDB,etc) – PM has to report on contractor's performance.	CKUB/ PM	
			0	Revise the cut off system of evaluation, to ensure JKR estimate will be the priority	СКИВ	
			0	Train project team members on managing the site, contract management, specification. Training should also cover attitude & responsibility	CPK / PROKOM	
			0	Distribute work to project team based on norm.	CPK / PROKOM	
			0	Apply stringent supervision and control on contractors work		
			0	Issue NCR to work not meeting standard and quality specified		
			0	Appoint competent quality officer to verify construction work		
23.	There is a risk that minor works not completed will cause Client to be undelighted to accept the Project.	Contractual	0	Develop check list for issuance of CPC & issue upon compliance only	Pakar (CKUB)	



Risk No.	Risk Event	Risk Category		Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
			0	Train PM not well versed in CoC	СРК	
			0	Appoint only certified / suitable PM to manage project	СРК	
			0	Don't allow additional V.O. towards the end of project without EOT	S.O. / PD	
			0	Obtain Client's written agreement on handing over project with unfinished works to be completed within agreed time	S.O. / PD	
24.	There is a risk that ineffective communication in providing feedback	communicati ons	0	Make attendance of designer / desk officer compulsory in every site meeting	SO	
	between the construction team and the designer team in JKR will cause standard designs not being improved resulting in		0	Provide training in communication and SPK process for the Project team	СРК	
	product not meeting Clients expectations and requirements.		0	Review standard design every 3 years	Portfolio (SBU/Pakar)	
			0	Establish norm of workload of JKR officers	PROKOM	
			0	Distribute work to designer / supervisor according to the norm	PROKOM	
			0	Audit project	Unit Naziran	





APPENDIX B



JKR PROJECT RISKS COMPLETE WITH PROPOSED TREATMENTS FOR DESIGN & BUILD PROJECTS





RISK REGISTER FOR DESIGN & BUILD PROJECTS

A. Planning & Local Authorities Risks

Risk No.	Risk Event	Risk Category	Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
1.	Incomplete / unclear Project scope will lead to scope uncertainties and required more time negotiate on final scope impacting on planning schedule.	Scope	 JKR to provide guidance to Client in preparing project brief. Conduct workshop for room data intreraction involving Client, end users, and JKR teams to meet client needs and satisfaction. To improve technical details in pre-bid documents and develop database for product specification and performance specification of products, system and equipment 	HOPT / HODT HOPT / HODT HODT / Pakar	
2.	Block VOTE given is insufficient to implement all the projects causing remaining projects to be delayed or project to be cancelled.	Financial	 Client should invite JKR in preparation of budget for every Malaysia Plan 	KPKR	RMK-10



B. Procurement Risks

Risk No.	Risk Event	Risk Category		Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
3.	There is a risk that weaknesses in evaluation system and inexperienced	Technical	0	Identify various of weaknesses in evaluation system.	НОРТ	2 months
	evaluation team will cause wrong selection of contractors and will jeopardize product		0	Improve evaluation system		
	quality.		0	Enhance the confidentiality of evaluation information through awareness and training for evaluation team.		
			0	Appoint only experienced and competent personnel to be in evaluation team		
4.	There is a risk that appointment of inexperienced contractor by treasury will	Suppliers	0	To propose formation of special task force to audit the contractor appointed by treasury.	TKPKR I	
	lead to poor project performance and impacting on the cost, time and quality of the project.		0	Apply existing guidelines in selection of contractors	Project Steering Committee	
			0	JKR to be referred to in the selection process	Project Director	
			0	To propose mandatory formation of joint venture with another company of relevant experience and excellent reputation.	TKPKR I	
5.	There is a risk that leakage of information during tender evaluation leading to	Organization al	0	Quarantine responsible officers during evaluation process	HOPT/HODT	
	lobbying to tender board and manipulation of information causing the image of JKR to be tarnished.		0	Formalize transfer of documents with a checklist from tender opening committee until tender board decision		



Risk No.	Risk Event	Risk Category		Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
			0	Transfer evaluation documents in sealed envelope/briefcase/box		
6.	There is a risk that if the contractor overprice the (Direct Negotiated) tender then the approved project budget will burst.	Financial	0	Opt for open tender Propose fixed price contract for Direct Negotiated tender based on cost estimate jointly done by JKR and client.	CKUB CKUB/ Client	
7.	There is a risk that unclear and incomplete prebid documents by contractor will lead to delay in the issuance of Letter of Award impacting on the project schedule.	Scope		Organize special workshop attended by all stakeholders and designers to review and clarify all the submitted documents and also to furnish all the incomplete documents	HOPT/ HODT	

C. Design Risks

Risk No.	Risk Event	Risk Category		Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
8.	Ignoring standard and cost committee requirements lead to designs being aborted resulting in delay in	Technical	0	Enforce designers to follow guidelines on the standard and cost requirements	HOPT	
	implementation`	•	0	Review standard and cost requirements so as to keep abreast to current trend in construction industry and submit for EPU approval.	Pakar, Standard and cost committee	
			0	Elevate standard and cost committee to be at a more prominent level	Pengarah CKUB	



Risk No.	Risk Event	Risk Category		Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
9.	There is a risk that inexperience contractor with poor leadership will lead to poor coordination among respective consultants causing production of final design to be delayed	Communicati ons	0 0 0	Improve teambuildingcommunicationthroughApply relational contracting/ partneringRealignroleandresponsibilitiesofcontracting parties (risk sharing)	PM CKUB / HOPT HOPT	
10.	There is risk that design drawing not issued on time will upset design schedule causing delay in implementation (construction)	Schedule	0	Impose more rigorous monitoring and control through CPM – show cause letter for failure to comply with agreed deadline Explore and adopt latest savvy technology	HOPT KPKR	
11.	There is a risk that a project brief which does not clearly specify clients intended requirements presents insufficient input to the design team resulting in abortive designs	Scope	0 0	Organize regular workshops on preparation on project brief Enhance interpersonal and communication skill of JKR officers through structured training	SBU CPK	
12.	There is a risk that information not recorded during clarification process of preliminary design between JKR and contractor will lead to contractual dispute	Scope	0 0	Develop and use proper work flowchart and checklist during clarification process Document the information agreed upon by relevant parties during clarification process to form part of the contract	HOPT HOPT / CKUB	Immediate



D. Construction Risks

Risk No.	Risk Event	Risk Category		Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
13.	There is a risk that shortage in labour will cause works cannot be carried out as planned causing delay to construction schedule	Human Rresources	0 0 0	Encourage usage of IBS / automation in construction Implement training and awareness program in IBS for JKR staff Exercise control and monitoring through resources loaded in Microsoft Project or	HODT/ HOPT CPK HOPT/ PM	
14.	There is a risk that over certifying payment by consultant leads to difficulty in recoupment (even more if the contractor is terminated) and will impact on JKR performance and reputation.	Financial	0 0	similar Allocate the required number of competent and experienced JKR staff in the project team to monitor consultants' work Develop SOP for checking the status of work for payment purpose. Implement training in project tracking and payment using / Microsoft Project or similar	CPK CKUB CPK	
15.	There is a risk that low quality of work will lead to rework/ reconstruction and delay project completion.	Quality	0 0 0	Impose appointment of competent Quality Manager by Contractor in contract document Develop competent Quality Manager in JKR to exercise quality audit Review and simplify SPK process for practicality Implement training program to enhance competency of JKR supervision team	CKUB CPK SPK Committee CPK	



Risk No.	Risk Event	Risk Category		Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
16.	There is a risk that lack of awareness in site safety will lead to numerous serious	OH&S	0	Develop comprehensive safety requirements in contract	СКИВ	
	accidents causing construction work to stop and impacting on the project completion.		0	Review and improve SPK process to incorporate safety procedures.	SPK Committee	
			0	Collaborate with NIOSH to provide training on site safety for JKR team	СРК	
			0	Impose appointment of qualified safety officer by contractor in all D&B contract.	СКИВ	
17.	There is a risk that JKR staff at state level over loaded with work will have insufficient	Human Resources	0	Create norms for workload per staff for resource planning	CPK/ PROKOM	
	time to supervise and exercise audit of works impacting on quality of product.	lit of	0	Invite JKR state in the project planning stage through assignment in SKALA	HOPT / Pengarah Negeri	
			0	Create human resources planning unit in JKR States	Pengarah Negeri	
			0	Develop department policy to allocate dedicated project team for ACAT 3 (upper) and above.	PROKOM	
		$\langle \ $	0	Develop department policy to outsource implementation projects cost between RM 200 thousand to RM 3.0 mil	JKR Top Management	
18.	There is a risk that project not completed according to schedule due to poor	Schedule	0	Improve SKALA to accommodate project reporting and tracking in D&B project	UTM	
	contractor performance will lead to extension of construction time and delay in handing over schedule.		0	Implement effective regular reporting and co-ordination at site and technical meeting	РМ	



Risk No.	Risk Event	Risk Category		Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
			0	Select only competent contractor for D&B Project	Tender Board	
			0	Impose strictly all contractual procedure for non-performance of contractor.(e.g. penalty, etc)	РМ	
			0	Improve training & competency for JKR staff on Microsoft Project or similar	СРК	
			0	Create new post for competent scheduler / planner for JKR.	CPK / PM	
			0	Allocate adequate competent supervisory personnel for JKR's project team.	PM / CPK	

E. Handover Risks

Risk No.	Risk Event	Risk Category	Probable Treatment Measures Probable Responsible Party	Indicative Action Date
19.	There is a risk that utilities provider are not ready to provide infrastructure of utilities leading to delay in supply of utilities causing delay in handing over of project	Resources	 Conduct early Co-ordination meeting during project initiation stage involving top management and all utilities provider. Monitor regularly reporting by contractor for utilities supply Devise communication plan involving relevant parties i.e. JKR, contractor, consultant & utilities provider 	Monthly / bi- weekly



Risk No.	Risk Event	Risk Category		Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
			0	Develop Service Level Agreement (SLA) between JKR and utilities provider	РМ	
20.	There is a risk that contractor is not prepared for testing & commissioning due to lack of resources and equipment leading	Schedule	0	Implement effective planning and co- ordination to establish T&C schedule and method statement.	РМ	One month before T&C date
	to delay in testing of product for conformance and causing delay to hand over schedule.		0	Appoint adequate & competent personnel to oversee the T&C	PM / CPK	
			0	Develop complete checklist & procedure for T&C	PM / Contractor	
			0	Impose penalty to contractor on failure to conduct T&C according to schedule	CKUB	
			0			
21.	There is a risk that non-compliance to local authorities requirements will cause delay in issuance of CCC / CFO and resulting in	Technical	0	Exercise effective planning and regular meeting with relevant local authorities to affirm compliance.	PM	
	delay in handing over schedule		0	Devise communication plan involving relevant local authorities to affirm compliance.	РМ	
			0	Appoint competent personnel to supervise installation to local authorities requirements	PM / CPK	
		Ψ	0	Develop checklist to check installation compliance to local authorities requirements	РМ	



Risk No.	Risk Event	Risk Category		Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
22.	There is a risk that low quality product will lead to customer dissatisfaction and	Quality	0	Allocate adequate & competent supervisory personnel	CPK / PM	
	resulting in product cannot be handed over.		0	Exercise regular external auditing on site	Asset Management Team / independence Checker	
			0	Conduct statistical analysis of result on construction material testing	PD	
			0	Check that contractor employs certified skilled workers	РМ	
			0	Get client's feedback on materials used in mock-up before proceeding any further	HOPT	
23.	There is a risk that as built drawings and O&M manuals are not submitted in full leading to JKR's refusal to accept the product and causing delay in hand over schedule		0	Itemize payment for as-built drawings based on progress	CKUB	
			0	Impose penalty for not producing drawings according to schedule	СКИВ	
			0	Itemize preparation, submission and checking of as built drawings and O&M manual in work program	РМ	
			0	Allocate adequate and competent personnel to check on submitted drawings and manual	PM / CPK	
24.	There is a risk that defects in individual systems will lead to delay in T&C and	Technical	0	Allocate adequate and competent supervision staff to ensure quality of	СРК	



Risk No.	Risk Event	Risk Category	Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
	causing delay in hand over		 approved material & equipment and accurate installation work Check that contractor employs certified skilled workers Carry out preliminary testing for each individual system to detect early defect. 	PM PM	Immediately after completion of installation of system.
25.	There is a risk that defects not rectified by Contractor will lead to dissatisfaction of the Client and will tarnish JKR's reputation	Contractual	 Carry out site inspection with contractor at least every 2 weeks Allocate adequate & competent supervisory personnel Check that contractor employs certified skilled workers Do not issue CPC until all the defects have been rectified 	PD CPK PM S.O.	
26.	There is a risk that poor preparation in organizing the official handing over ceremony will lead to many shortcoming during the ceremony and will tarnish JKR's image	Communicati	 Propose training program in event management for JKR personnel Establish guidelines and procedures for organizing official ceremony. Develop complete checklists & procedures (SoP) in organizing official ceremony 	СРК СРК СРК	



Risk No.	Risk Event	Risk Category	Probable Treatment Measures	Probable Responsible Party	Indicative Action Date
			 Identify and document Roles & Responsibilities of organizing committee 	PM / CPK	
			 Plan appropriately schedule for ceremony event 	SO	
			 Improve public relations and projection of JKR image 		





APPENDIX C

MORE JKR PROJECT RISKS FOR

CONVENTIONAL PROJECTS





RISK LIST FOR CONVENTIONAL PROJECTS

A. Planning and Local Authorities Risks

<u>NO.</u>	RISK EVENT	RISK CATEGORY
1.	Unavailability of site	Other Resources
2.	Unsuitability of site	Technical
3.	Project ceiling cost not approved (cost constraint)	Financial
4.	Inconsistency of policy requirements by different utility agencies	Suppliers
5.	Clarity of roles between various disciplines within JKR	Communication
6.	Changes in technology (hospital project)	Technical
7.	Political interference	Political
8.	Unavailability of human resources	Human Resources
9.	Lack in competency	Human Resources
10.	Poor external communications	Communications
11.	Site sitting on historical sit	Technical
12.	Lack of information of existing services	Technical
13.	Local by-law not understood by JKR staff	Human Resources

B. Design Risks

<u>NO.</u>	<u>RISK EVENT</u>	RISK CATEGORY
14.	Lack of support staff	Human Resources
15.	Lack of experience of designer	Human Resources
16.	Limited equipment (hardware, software) allocated to designer	Other Resources



17.	Change of design scope from client	Scope
18.	Incompetent consultant	Other Resources
19.	High turn-over (frequent transfer) of design team members	Human Resources
20.	Discrepancy between BQ & design, design from other disciplines / incomplete detailing, drawing / specification – incomplete, addendum specification not provided/incomplete (ambigious)	Technical
21.	Poor communication/interaction between client, end user and JKR	Communications
22.	Appointment of consultant – red tape	Other Resources
23.	Abortive design due to political interference design	Political
24.	Change of procurement methodology	Contractual
25.	Lack evaluation of consultant performance	Other Resources
26.	Lack of involvement from designers during construction	Organizational
27.	Site constraint/problems / access to site / location of site	Technical
28.	Requirement by central agency	Technical
29.	Insufficient ceiling fund to cater design scope	Financial
30.	Land acquisition	Technical/Political
31.	Design changes during construction stage – not through proper process	Quality
32.	Construction not following the contract drawings, specifications - poor site supervision (lack of experience, work over load)	Quality/Human Resources
33.	Poor quality due to inexperience contractors	Quality



C. Procurement Risks

<u>NO.</u>	<u>RISK EVENT</u>	RISK CATEGORY
34.	Project re-tender due to change of scope, tender bureaucracy, delay of approval in PDA, etc	Contractual
35.	Late preparation and signing of contract document	Schedule
36.	Discrepancies in tender document	Contractual
37.	Insufficient human resource	Human Resources
38.	Approval of ATDA not on time	Schedule
39.	Delay in tender board decision	Schedule
40.	No confirmation of PDA	Financial

D. Construction Risks

<u>NO.</u>	RISK EVENT	RISK CATEGORY
41.	Delay in possession of site – land acquisition / insurance / bond	Schedule
42.	Lack of resources (4M)	Other Resources
43.	Incompetency of contractor & construction team	Organizational
44.	Instability of material prices	Financial
45.	Lack of funds from client	Financial
46.	Late of progress payment	Financial
47.	Inaccessibility to site	Schedule
48.	Changes in scope/design	Technical



<u>NO.</u>	<u>RISK EVENT</u>	RISK CATEGORY
49.	Workers strike	Industrial relations
50.	Delay in services – relocation by external agency	Schedule
51.	Lack of coordination & communication	Communications
52.	Poor project management	Organizational
53.	Delay in testing & commissioning	Schedule
54.	Delay in construction drawings	Technical
55.	Discrepancy in design	Technical
56.	Delay in approval from Local Authority	Schedule
57.	Delay due to M&E works	Schedule
58.	Poor workmanship	Quality
59.	Low quality material	Quality
60.	Force majeure – flood, earth quake, inclement weather	Schedule
61.	Safety & Health (OSHA) – workers safety, site safety, public safety	OH&S
62.	Pollution to environment	Environmental
63.	Poor traffic management	Quality
64.	Theft, vandalism and gangsterism	Cultural
65.	Improper storage	Other Resources
66.	Interference from external party	Political
67.	Employment of illegal workers	Human Resources



E. Handover Risks

<u>NO.</u>	RISK EVENT	RISK CATEGORY
68.	Product / system failure to function as specified	Technical
69.	Refusal of Client to take over project - outstanding items, disputes	Communications
70.	Failure to hand over project based on original contract time	Schedule
71.	Failure to rectify defects – final account cannot be closed	Contractual
72.	Maintenance during defect liability period (DLP) not done	Contractual
73.	Failure to conduct testing & commissioning as scheduled	Contractual
74.	Late supply of utilities (electricity, water, etc)	Contractual
75.	Complacency of JKR's Project Manager	Human resources
76.	Delay in handing over schedule	Schedule
77.	Failure of contractor to respond immediately to S.O.'s instructions	Contractual
78.	CPC issued although contractor failed to complete residual work upon handing over	Contractual
79.	Joint handing over site visit not doneInappropriate timenot agreeable to management of site visit	Communications
80.	Change of personnel in Client department during handing over period	Organizational
81.	Dissatisfaction of Client upon completion of project due to outdated specifications	Technical
82.	Dissatisfaction of Client during hand over due to repetitive mistakes by JKR	Technical





APPENDIX D

MORE JKR PROJECT RISKS FOR DESIGN & BUILD PROJECTS





RISK LIST FOR DESIGN & BUILD PROJECTS

A. Planning and Local Authorities Risks		
<u>NO.</u>	<u>RISK EVENT</u>	RISK CATEGORY
1.	Incomplete project brief – clients' need cannot be finalised Brif projek tidak lengkap - tidak dapat memuktamadkan kehendak pelanggan.	Scope
2.	Land status cannot be resolved – layout planning and permission to plan cannot proceed Status tanah belum selesai - S.I., S.S. tidak dapat dijalankan, Layout planning dan kebenaran merancang tak dapat dibuat.	Technical
3.	Safety and comfort of road user are not specified in pre-bid document for road projects Item untuk keselamatan dan keselesaan pengguna tidak dinyatakan dalam pre-bid untuk projek naiktaraf jalan - Risiko kepada pengguna jalan raya untuk projek naiktaraf jalan	OH&S
4.	Safety and comfort of end user are not specified in pre-bid document for building projects <i>Item untuk keselamatan dan keselesaan pengguna tidak dinyatakan</i> <i>dalam pre-bid untuk projek naiktaraf bagunan - Risiko ciri</i> <i>keselamatan yang kurang untuk penghuni bangunan yang</i> <i>diubahsuai/ naiktaraf</i>	OH&S
5.	Road alignment altered due to political interference Jajaran jalan yang telah dirancang perlu diubah kerana campur tangan politik - Dokumen pra-bida tidak dapat disediakan kepada kontraktor, pengambilan tanah baru, survey baru, skop baru.	Political
6.	Alteration in road alignment due to new structures (e.g. temple, etc) Pembinaan yang baru muncul di tapak projek (e.g. kuil) - Pertukaran jajaran jalan, pengurangan skop projek.	Political



<u>NO.</u>	<u>RISK EVENT</u>	RISK CATEGORY
7.	Poject delivery period shortened by client – increases cost	Schedule
	Client shortens the project delivery period which require changes in the design and construction methodology - kos meningkat, tekanan kepada JKR.	
8.	Insufficient ceiling cost to cater full scope	Financial
	Siling tidak mencukup berbanding skop - Review skop, pelanggan perlu minta siling tambahan, virement.	
9.	Incompetent consultant appointed by contractors – design not fully meeting clients' need.	Human Resources
	Konsultan yang dilantik oleh kontraktor kurang kemampuan - Rekabentuk tidak memenuhi kehendak pelanggan, tidak kos efektif.	
10.	Frequent replacement of clients' representative – changes to design	Human Resources
	Pegawai di pihak pelanggan sering bertukar - Perubahan kepada rekabentuk, projek lewat.	
11.	Frequent replacement of end users' representative – changes to design	Communications
	Pegawai pengguna sering bertukar - Perubahan kepada rekabentuk, projek lewat.	
12.	End user are not involved during planning stage - changes to design	Communications
	Pengguna tidak dilibatkan di peringkat perancangan - Perubahan kepada rekabentuk, projek lewat.	
13.	Unavailability of infrastructures to project site	Other Resources
	Tiada kemudahan infra ke tapak projek - Kos meningkat, lewat perlaksanaan.	
14.	Unsuitability of site	Technical
	Tapak tidak sesuai untuk melaksanakan projek - Kompleksiti rekabentuk, kos bertambah, projek tertangguh.	
15.	Squatters on proposed project site	Technical
	Tanah ada penghuni haram - Lewat buat S.S., beban pampasan kepada kerajaan, lewat mula pembinaan.	



<u>NO.</u>	RISK EVENT	<u>RISK CATEGORY</u>
16.	Inaccurate site surveys works – resurvey	Technical
	Kesilapan kerja-kerja site survey - Survey semula perlu dilakukan, rekabentuk semula, lewat perlaksanaan.	
17.	Insufficient information of SI – design cannot be optimised	Technical
	S.I. tidak mencukupi - Rekabentuk tidak optima, berlaku masalah pembinaan cerucuk.	
18.	Quality standard are not clearly specified by client – unfinalised need statement	Technical
	Rujukan kualiti/piawaian yang dikehendaki oleh pelanggan tidak dinyatakan dengan jelas - menyebabkan need statement tidak dapat dimuktamadkan, rework.	
19.	Pollution to environment	Environmental
	Kesan kepada alam sekitar daripada projek – pencemaran air, bunyi, udara, ekologi	
20.	Lack of cooperation from client – design are not meeting client needs	Industrial Relations
	Kurang kerjasama daripada pelanggan - Rekabentuk tidak memenuhi kehendak pengguna.	
21.	Changes in government policies	Political
	Perubahan polisi kerajaan - Review skop, review design.	
22.	Changes in design concept – longer planning time, delayed implementation	Scope
	Perubahan di dalam konsep rekabentuk - Tempoh perancangan yang panjang, lewat perlaksanaan.	
23.	Late approval from treasury for negotiated tender	Financial
	Kelulusan untuk runding harga daripada Perbendaharaan lambat diterima - Lambat LA, lewat masuk tapak.	
24.	Detailed planning schedule are not well prepared	Financial
	Jadual terperinci aktiviti perancangan tidak disediakan - Keperluan sumber manusia pasukan projek tidak mencukupi	



<u>NO.</u>	<u>RISK EVENT</u>	RISK CATEGORY
25.	Uncertainty in labor market due to changes in government policy on foreign labour - <i>lewat perlaksanaan.</i>	Human Resources
26.	Lack of skilled workers to produce quality construction - Kualiti produk tidak memenuhi spesifikasi / kehendak pelanggan.	Human Resources
27.	Communication plan not well prepared – poor coordination	Communications
	Perancangan komunikasi oleh kontraktor tidak lengkap menyebabkan availability mesin/ peralatan/ sumber lain tidak dikoordinasi - cadangan teknikal dan kos tidak menyeluruh dan realistik, boleh menyebabkan undercost / overcost.	
28.	Site office cannot be constructed due to unavailability of infrastructures – poor supervision by JKR / contractors.	Other Resources
	Pejabat tapak tidak dapat dibina di tapak projek atau berhampiran kerana tiada kemudahan infra atau tapak kecil - Pengawasan kerja oleh kakitangan JKR dan kontraktor tidak dilakukan dengan berkesan.	
29.	WBS prepared are not resources loaded – resources cannot be optimised to planning schedule	Other Resources
	WBS tidak dibuat dengan terperinci semasa perancangan hingga menyebabkan keperluan sumber (4M) tidak dikenal pasti - Sumber- sumber tidak dapat disediakan mengikut jadual pada masa persediaan, perlaksanaan tergendala.	
30.	Lack of expertise in special fields within JKR in preparing pre-bid documents – outsourcing increase cost	Contractual
	JKR tidak mempunyai kepakaran mencukupi untuk menyediakan dokumen pra-bida yang jelas/lengkap bagi kepakaran yang tiada dalam JKR - terpaksa outsource kepada perunding, kos meningkat.	
31.	Existing underground route / utilities are not identify	Technical
	Laluan servis/utility sediada di bawah tanah tidak dapat dikenalpasti - Lewat perlaksanaan.	



<u>NO.</u>	<u>RISK EVENT</u>	RISK CATEGORY
32.	Lack of design tools (e.g software) to carry out complex design – design not meeting clients' need	Technical
	Lack of facility to do complex design (e.g software) - rekabentuk tidak memenuhi kehendak pelanggan sepenuhnya.	
33.	Inaccurate contour in site survey	Technical
	Site survey – contour tidak dinyatakan dengan tepat	
34.	Public objection on proposed site - relocation	Cultural
	Bantahan awam ke atas tapak cadangan - Risiko mendapat tapak baru.	
35.	Public objection on proposed project itself – Delayed in implementation / cancellation	Cultural
	Bantahan awam ke atas projek itu sendiri - Projek lewat pembinaan / batal.	
36.	Development order cannot be obtained from local authority	Cultural
	Kebenaran merancang daripada PBT tidak dapat diperolehi/tidak diluluskan - Projek tidak sesuai dengan persekitaran sedia ada.	
37.	Incomprehensive feasibility studies in economic, social, environmental aspects etc	Cultural
	Kajian fisibiliti tidak menyeluruh, merangkumi ekonomi, sosial, alam sekitar, teknologi - Jajaran jalan baru memberi impak negatif kepada ekonomi kawasan sedia ada	
38.	Objection by adjacent property owners towards project	Communications
	Bantahan daripada pemilik hartanah bersebelahan projek	

Note : The above risks were originally described in Bahasa Malaysia by the group and were intentionally included for reference.



B. Procurement Risks

<u>NO.</u>	<u>RISK EVENT</u>	RISK CATEGORY
39.	Delay in calling tender	Schedule
40.	Repetitive negotiation meetings - delay in issuance of the Letter of Award	Schedule
41.	External interference	Political
42.	Late approval and confirmation of project fund from client	Financial
43.	Lack of competency and commitment of officer in estimation of project cost.	Financial
44.	Low financial margin fixed by tender evaluation system	Quality
45.	Late appointment of Project Director	Communications
46.	Delay in issuing LA due to authority/power delegation	Organisational
47.	Delay in opening tender by Jawatankuasa Membuka Tender	Organisational
48.	Incomplete pre-bid document – contractor not able to submit technical and cost proposal that meets clients' need.	Contractual
49.	Too much provisional sum & provisional quantities provided in Contract	Contractual

C. Design Risks

<u>NO.</u>	<u>RISK EVENT</u>	RISK CATEGORY
50.	Delay in approval by planning authority	Communications
51.	Incompetent designers	Human Resources
52.	Inadequate site investigation	Technical



<u>NO.</u>	<u>RISK EVENT</u>	RISK CATEGORY
53.	Changes in JKR Standard and need statement	Scope
54.	Authorised representative from client not appointed	Communications
55.	Insufficient fund	Financial
56.	Lack of consultation with relevant authorities (DOE, etc)	Communications
57.	Time stipulated by client to complete project is too short	Schedule
58.	Incorrect choice of construction strategy	Technical
59.	Incorrect choice of material	Technical
60.	Product acceptance criteria not established by JKR/client.	Technical
61.	Replacement in lead designer/ consultant	Human resources
62.	Inaccurate proposal of piling types and methodology	Technical
	Pengesyoran jenis cerucuk atau methodologi penanaman cerucuk tidak tepat - menyebabkan implikasi kos, projek lewat, membahayakan keselamatan harta benda awam dan bantahan awam.	
63.	Lack of expertise on the part of consultants in addressing complexity in the design – design not fully meeting client's needs.	Technical

D. Construction Risks

<u>NO.</u>	RISK EVENT	RISK CATEGORY
64.	Changes in scope of work	Scope
65.	Land acquisition issues not resolved	Other Resources
66.	Shortage of materials/ equipments/ mach	nineries Other Resources
67.	Inclement weather – landslide	Environmental



<u>NO.</u>	<u>RISK EVENT</u>	RISK CATEGORY
68.	Incompetent contractor teams	Human Resources
69.	Contractor facing financial problem	Financial
70.	Dispute between contractor & consultants	Technical
71.	Delay in relocation of services by utility companies	Other Resources
72.	No provision for variation of prices	Contractual
73.	Damage to neighbouring properties	Technical
74.	Raid by labour enforcement authority	Human Resources
75.	Sub-letting of works	Contractual
76.	Delay in interim payment	Financial
77.	Dispute between contractor & JKR	Contractual
78.	Changes in technology not catered in need statement	Technical
79.	Low quality material used in construction due to price increase (in fuel, other resources etc)	Other Resources
80.	Changes by end users	Scope
81.	Social issues – squatters	Political
82.	Damage caused by other projects	Technical
83.	Incompetent JKR teams – Roles & Responsibility for D&B not clearly defined	Human Resources
84.	Changes requirement by Regulatory Authority	Other Resources
85.	Delay by contractor to submit relevant document required by contract	Contractual
86.	Delay in signing document contract by JKR	Contractual



E. Handover Risks

<u>NO.</u>	<u>RISK EVENT</u>	RISK CATEGORY
87.	Incomplete project records due to missing documents for archiving project documentation	Communications
88.	Lessons not recorded and communicated - repetition of similar mistakes or mishaps to future projects	Cultural
89.	Delay in approval of APK/PHK - delay in closing project account	Contractual





APPENDIX E

LIST OF WORKSHOP PARTICIPANTS

Date Of Workshop : 10 & 11 DISEMBER 2007

Location of Workshop : PEARL INTERNATIONAL HOTEL, KUALA LUMPUR

SESSION 1 (Conventional Project Risks)

GROUP 1 (Planning & Local Authorities Risks)

- 1) Ang Chai Hoon (Caw. Bangunan Am)
- 2) Hj. Zulkifle bin Ahmad (JKR Labuan)
- 3) Ismail bin Hashim (JKR Wilayah Persekutuan KL)
- 4) Ir. Zamri bin Darus (Caw. Pakar Forensik)

GROUP 2 (Design Risks)

- 1) Cik Selmah binti Ahmad (Caw. Kerja Kesihatan)
- 2) Khairazan Mansoor Roosnam Damha (Caw. Kerja Kesihatan)
- 3) Datin Ir. Hjh. Nor Asiah binti Othman (Projek LPT 2)
- 4) Amalina binti Hj. Taib (JKR Perlis)

GROUP 3 (Procurement Risks)

- 1) Syed Abdul Rahman bin Syed Abdullah (JKR Pahang)
- 2) Abdul Hamid bin Ismail (Caw. Jalan & Geoteknik)
- 3) Hjh. Mariam binti Hj. Ibrahim (Caw. Kerja Keselamatan)
- 4) Zulkiply bin Bakar (JKR Melaka)

GROUP 4 (Construction Risks)

- 1) Abdul Shukor bin Ibrahim (Caw. Kontrak & Ukur Bahan)
- 2) Jayawant a/I Vithal (Kem. Tenaga, Air & Komunikasi)
- 3) Mohd. Nor Rashidi bin Abdul Jalil (Caw. Alam Sekitar)
- 4) Muhamad bin Adam (JKR Selangor)
- 5) Nik Azman bin Nik Osman (JKR Wilayah Persekutuan KL)

GROUP 5 (Handover Risks)

- 1) Ir. Aishah binti Othman (Caw. Jalan & Geoteknik)
- 2) Hj. Hassan bin Long Ahmad (JKR Perak)
- 3) Yahaya bin Ibrahim (Caw Kerja Kesihatan)
- 4) Noor Azman bin Mastor (JKR WP KL)



SESSION 2 (Design & Build Project Risks)

GROUP 1 (Planning & Local Authorities Risks)

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- 2) Ir. Mohamad Nor bin Omar (Caw. Jalan & Geoteknik)
- 3) Ir. Mohd. Azhari bin Mohd. Salleh (Caw. Penyelidikan & Pembangunan)
- 4) Mohamad Azman bin Abu Bakar (JKR Selangor)
- 5) Ar. Rosila binti Mohamed (Caw. Bangunan Am Projek Istana KL)

GROUP 2 (Design Risks)

- 1) Hj. Ghazali bin Jaafar (JKR Johor)
- 2) Cheong Pui Keng (Caw. Alam Sekitar)
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- 3) Ir. Noor Azman bin Ramlee (JKR Selangor)
- 4) Muhammad Azman bin Jamrus (Caw. Kejuruteraan Struktur)
- 5) Ahmad Zaidi bin Mat Said (Caw. Pengurusan Korporat)

GROUP 4 (Construction Risks)

- 1) Aminuddin bin Md. Yusuf (JKR Pahang)
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- 3) Saliha binti Daud (JKR Kuala Lumpur)
- 4) Jamree bin Mohd Jawaini (Cawangan Bangunan Am)



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