

**THE POTENTIAL ADOPTION OF RELATIONAL CONTRACTING
IN JABATAN KERJA RAYA MALAYSIA**

NORAHAN BINTI KADIR

UNIVERSITI TEKNOLOGI MALAYSIA

**THE POTENTIAL ADOPTION OF RELATIONAL CONTRACTING
IN JABATAN KERJA RAYA MALAYSIA**

NORAISAH KADIRIN

A capstone project report submitted in partial fulfillment of the
requirements for the award of the degree of
Master Project Management

Faculty of Civil Engineering
Universiti Teknologi Malaysia

December, 2010

ABSTRACT

Relational Contracting has been promoted to be the solution to the adversarial nature of construction contracts in many countries. However, the adoption of Relational Contracting has not been apparent in the Malaysian public procurement policies where the use of standard forms of contract is mandatory. Although the standard forms were revised to reflect the current development in the industry, contractual disputes continue to occur in both complex and simple projects. This study evaluates the potential of adopting Relational Contracting as an alternative to the current contractual arrangement in management of complex projects in Jabatan Kerja Raya. The Relational Contracting concept being rationalised for adoption is project alliancing model as practiced in Australia where it has been successful in delivering outstanding performance in both public and private construction projects. The adopted methodology was combination of literature reviews, interviews with expert panels and industry survey among key stakeholders in construction projects. The findings concluded that all key contracting parties in construction projects accept the Relational Contracting concept and recognised its contributions in successful project delivery system. However, adversarial environment is found to exist in all key stakeholders' organisations which could deter implementation of Relational Contracting. Therefore to successfully manage highly complex projects, the respondents concurred with the important contributions of factors broadly categorised as experience in Relational Contracting approaches, joint risk management, equitable risk-reward plans and alignment of project objectives. Three broad strategies were proposed for successful implementation of Relational Contracting in JKR; implementation of top driven initiatives, adoption of alliancing in pilot project and inculcation of Relational Contracting working culture in the industry.

ABSTRAK

Kontrak Perhubungan (*Relational Contracting*) telah dicadangkan sebagai penyelesaian kepada hubungan yang tidak harmoni antara pihak berkontrak di dalam industri pembinaan di banyak negara. Namun demikian, konsep tersebut belum digunakan secara meluas dalam polisi perolehan awam di Malaysia, antara lain disebabkan oleh penggunaan syarat kontrak piawai. Walaupun syarat kontrak piawai telah disemak semula bagi mengambil kira perkembangan semasa di dalam industri pembinaan, pertikaian kontrak masih berterusan. Oleh itu kajian ini dijalankan bagi menilai potensi aplikasi Kontrak Perhubungan sebagai alternatif kepada peraturan kontrak sediaada bagi menguruskan projek kompleks di Jabatan Kerja Raya. Konsep Kontrak Perhubungan yang dicadangkan bagi pemakaian adalah model “*project alliancing*” yang telah berjaya dilaksanakan di dalam projek pembinaan sektor awam dan swasta di Australia. Data kajian telah diperolehi melalui kajian literatur, temubual dengan pengkaji Kontrak Perhubungan dan borang soal selidik yang telah diedarkan kepada organisasi stakeholder utama di dalam projek pembinaan. Hasil kajian mendapati pihak terlibat di dalam kontrak pembinaan sedia menerima konsep Kontrak Perhubungan dan bersetuju ianya penting dalam sistem penyampaian projek. Walaubagaimanapun, didapati situasi tidak harmoni antara pihak berkontrak wujud dalam semua organisasi, dan ini boleh menjadi penghalang perlaksanaan Kontrak Perhubungan. Oleh itu, bagi menjayakan projek yang kompleks, adalah penting faktor berikut wujud dalam persekitaran projek, iaitu: pengalaman pihak terlibat dalam Kontrak Perhubungan, pengurusan risiko secara bersama, pelan perkongsian risiko/keuntungan yang saksama dan kesejajaran objektif projek. Tiga strategi umum dicadangkan bagi kejayaan pelaksanaan Kontrak Perhubungan di Jabatan Kerja Raya iaitu pelaksanaan insentif yang diterajui oleh pengurusan atasan, pendekatan “*alliancing*” dalam projek percubaan dan pembudayaan konsep kolaborasi di dalam industri pembinaan di Malaysia.

TABLE OF CONTENTS

CHAPTER	TITLE	PAGE
	DECLARATION	ii
	DEDICATION	iii
	ACKNOWLEDGEMENTS	iv
	ABSTRACT	v
	ABSTRAK	vi
	TABLE OF CONTENTS	vii
	LIST OF TABLES	xii
	LIST OF FIGURES	xiv
	LIST OF APPENDICES	xv
1	INTRODUCTION	
	1.1 Introduction	1
	1.2 Problem Statement	2
	1.3 The Aim and Objectives	3
	1.4 Scope of Study	4
	1.5 Brief Research Methodology	4
2	RELATIONAL CONTRACTING IN CONSTRUCTION INDUSTRY	
	2.1 Introduction	7
	2.2 Principles of Relational Contracting	8
	2.2.1 Definitions of Relational Contracting	8
	2.2.2 Types of Relational Contracting	10

2.2.3	Common Elements of Relational Contracting	11
2.2.4	Risk Management in Relational Contracting	17
2.2.5	Potential Benefit of Relational Contracting	19
2.2.6	Critical Success Factors	20
2.3	Factors Facilitating and Factors Deterring Relational Contracting	20
2.4	Project Alliancing – the Australian Perspectives	21
2.4.1	The Concept of Project Alliancing	21
2.4.2	Role of Probity Auditors	25
2.4.3	Past Achievements of Project Alliancing	26
2.4.3.1	The National Museum of Australia	26
2.4.3.2	The Tugun Bypass	29
2.4.4	Benefits of Project Alliancing	30
2.5	Summary	31
3	CONTRACT GOVERNANCE IN PUBLIC PROCUREMENT	
3.1	Introduction	32
3.2	Public Sector Governance	32
3.3	Procurement of Public Works	33
3.4	The Use of Standard Forms of Contract	34
3.5	Limitations in Standard Forms of Contract	35
3.5.1	Perceptions of contractors and clients	35
3.5.2	Perceptions of consultants and contractors	37
3.6	Revision of Standard Forms of Contract	38
3.7	Overcoming the Limitations	39
3.7.1	Lessons Learnt from Partnering Experiences	39
3.7.2	Critical Risk Factors	39
3.7.3	Forming Cooperative based Procurements	42
3.8	Summary	43
4	RESEARCH METHODOLOGY	
4.1	Introduction	44
4.2	Stage 1 : Preliminary Study	44

4.3	Stage 2 : Data Collection	45
4.3.1	Literature Review	46
4.3.2	Semi Structured Interviews	47
4.3.3	Questionnaire Survey	47
4.4	Stage 3 : Data Analysis	48
4.4.1	Reliability Tests of Survey Response	48
4.4.2	Relative Importance Index	48
4.4.3	Kruskal-Wallis Test	49
4.4.4	Mann-Whitney U Tests	50
4.5	Stage 4 : Writing -up	51
4.6	Summary	51

5 RESULT AND ANALYSIS

5.1	Introduction	52
5.2	Interview Sessions	52
5.2.1	Profile of Expert Panels	53
5.2.1.1	Interviewee 1	54
5.2.1.2	Interviewee 2	54
5.2.1.3	Interviewee 3	55
5.2.2	Overall Findings From Interview Sessions	56
5.3	Findings From Survey Questionnaires	62
5.3.1	Section A – Respondents Profile	63
5.3.1.1	Respondents' Organisation	63
5.3.1.2	Respondents' Designation	63
5.3.1.3	Respondents' Experience	64
5.4	Reliability of Data	65
5.5	Contribution of Common Relational Contracting Features Towards Project Success	66
5.5.1	Overall Ranking of Relational Contracting Features	66
5.5.2	Importance of Common Relational Contracting Elements	68
5.5.3	Comparisons Between Groups of Respondents	70
5.5.3.1	Significant Difference in Rankings	73

5.5.3.2	Significant Similarity in Rankings	74
5.6	Current Environment in Project Management	75
5.6.1	Frequency of Response	75
5.6.1.1	Comparisons Between Groups	77
5.6.1.2	Significant Difference in Perceptions	78
5.6.1.3	Significant Agreement in Perceptions	78
5.7	Factors Facilitating Implementation of RC	79
5.7.1	Overall Relative Importance Index	79
5.7.2	Comparisons Between Groups of Respondents	81
5.7.2.1	Significant Difference in Rankings	86
5.7.2.2	Significant Similarity in Rankings	86
5.8	Summary	88
6	DISCUSSIONS AND RESULTS	
6.1	Introduction	89
6.2	Acceptance of RC concept	89
6.2.1	The Importance of Relational Contracting Elements	90
6.3	Factors Deterring Adoption of Relational Contracting	96
6.3.1	General Environment	96
6.3.2	Differences in perceptions	96
6.3.2.1	Lack of Contractors Capability (resources and competencies)	96
6.3.2.2	Interpersonal/Cultural Clash (individual level)	97
6.3.2.3	Unwilling / unenthusiastic Participation in Collaborative Approaches	98
6.3.2.4	Win-lose Environment Among Contracting Parties	98
6.3.3	Common Deterring Factors Implementation of Relational Contracting	99
6.3.3.1	Inflexible Public Sector Governance	99
6.3.3.2	Absence of Equitable Risk-Reward Plan	100
6.3.3.3	Unfair Risk Allocation/ Risk Sharing	101

6.3.3.4	Non-alignment of Project Objectives	101
6.4	Factors Facilitating Adoption of Relational Contracting	102
6.4.1	Differences in Rankings	102
6.4.2	Common Factor Facilitating Adoption of Relational Contracting	103
6.4.2.1	Experience in Relational Contracting Approaches	103
6.4.2.2	Joint Risks Management	104
6.4.2.3	Equitable Risk-Reward Plan	105
6.4.2.4	Alignment of Project Objectives	106
6.5	Recommendations for Successful Adoption of Relational Contracting in JKR	108
6.5.1	Implementation of Top-Driven Initiatives	107
6.5.2	Implementation of Alliancing in Pilot Projects	107
6.5.3	Inculcation of Relational Contracting Working Culture	111
6.6	Summary	111
7	CONCLUSIONS	
7.1	Introduction	112
7.2	Achievements of the Aim and Objectives of the Study	113
7.2.1	The Acceptance of Relational Contracting Concept	113
7.2.2	Factors Deterring Implementation of Relational Contracting	114
7.2.3	Factors Facilitating Implementation of Relational Contracting	114
7.3	Proposed Future Research	115
	REFERENCES	116
	APPENDICES	121 - 130

CHAPTER 1

INTRODUCTION

1.1 Introduction

The adversarial nature of construction contracts has been widely discussed since the publications of the Latham and Egan Reports over the last three decades. Since then various approaches had been introduced to address the issue in the form of many novel contractual arrangements such as joint-venture, partnering, collaborations etc collectively known as relational contracting (RC). RC has been publicised to be the solution to the adversarial relationship and was reported to have been successfully implemented in the procurement of both public and private construction projects in the UK, Europe, Australia and Hong Kong. However, RC approach has not been apparent in the Malaysian public procurement policies. One of the reasons for such absence is the mandatory use of standard form of contract for both conventional and design and build projects.

Traditionally construction contract is highly specified which induced the contractors to adopt critical and intolerant attitudes towards clients and consultants; on the other hand, the clients and consultants distrust the contractors (Ling et al, 2006). The authors further suggested that such situations can lead to

self serving behaviours, adversarial relationships and confrontational interactions.

In contrast, Rowlinson and Cheung (2004) proposed that RC is based on recognition of mutual benefits and win-win scenarios through cooperative relationship and efficient communication between parties.

